FOR MYSORE STATE

Agriculture (1954) Department.

RL SERIES.

passed

G.O. No. 1157

Dated 13th July 1954.

45

[Despatch Abstract.]

Community Projects - South Kanara District - Implementation of the programme - suggestions of Sri K. S. Hegde, Member, Council of States - Papers recorded.

D.O.No.CPA/200(92)/53

COMMUNITY PROJECTS ADMINISTRATION
PLANNING COMMISSION
NEW DELHI.

Dated, October 20, 1953.

Dear Shri Ramachandran,

Thank you for your D.O.No.27462-Pub.(C.P.III)/53-1, dated the 8th October regarding execution of works in the South Kanara Project Area. We have since received a detailed letter from Shri Hegde of which I enclose a copy and shall be grateful if you will kindly let us have your comments on the various points raised by him.

Yours sincerely,

(U.L.Goswami)

Shri T.S.Ramachandran, I.C.S.,
Director of Community Projects
& Ex-officio Secretary to Government
Public (Community Projects) Department,
Fort St.George,
Madras-9.

PUBLIC DEPARTMENT * DIRECTOR OF COMMUNITY PROJECTS AND SECRETARY TO GOVERNMENT
RECEIVED 21 OCT 1953

K.S. Hegde, M.A.,B.L.,

Member of

The Council of States.

K.S. Rao Road,
Mangalore.

9th October, 1953.

To

Shri V.T. Krishnamachari,
Vice-Precident,
Planning Commission,
NEW DELHI.

Sir,

Ref: Your D.O. No. CPA/167(2)/53
dated 30-9-1953.

- - -

1, Thank you for your above letter. I am sorry I could not reply you earlier as I was away in Madras. When I was in Madras I had occasion to discuss in detail about the futura programme of work of the community projects with Shri K. Srinivasan, Deputy Director, has an ambitious programme before him and he isquite optimistic that he will be able to push through the programme according to schedule. He assured me that we will be able to complete at least 80% of our programmed work in the current year. I hope that optimism is founded on good grounds.

of Community projects, Madras State. The Dy. Director

2 I shall avail myself of the opportunity of discussing the matters in detail with you as soon as I come to Delhi for the next session of the Parliament.

3 You wanted me to send you a note about the administrative maladjustments and lack of coordination between the different departments. My experience of the working of the Project is that the several development departments of the State Governments are working in isolation. There is no coordinated plan or programme. The Community Project Administration has become just one other department rather than the sphere-head of all developmental activities in the project area.

4 In particular I am pained to see that there is no intimate coordination between the activities of the Local Boards department and the community project. I thought that the Planning Commission visualised that the basic unit of all rural activities would be either the Panchayat Board or the village multi-purpose co-operative society. It was necessary to take the Panchayat Boards into active consultation and confidence. I visualised a picture that the programme of work for the respective villages would be decided upon in active consultation with the Local Boards themselves so that to give them a feeling that it is their proposal that is being implemented. In the matter of implementation and financing of the schemes also it was necessary to take in the assistance of the Local Boards in question. Many of the members of the Local Boards are not quite educated and not well-versed with the rules and regulations. It is necessary for the officers of the Local Boards administration to meet them and help them in

5/

deciding upon the items of work and applying for necessary sanctions. In fact I should think even in the matter of execution of the work the officers should intimately associate themselves with the Panchayat Board Executive.

5/ With this object in view I and a few friends of mine called a Conference of the Panchayat Board Presidents of Karkal Taluk in Karkal in June last. We requested each of the Panchayat Boards to prepare a list of works that they would like to have in their respective villages. They were requested to decide as to what contribution their respective Boards are in a position to make in respect of each item of work and what contribution they are hopeful of getting from the public of their village. We also requested them to let us know whether they have any agency through which they could execute the work in question. Most of the Panchayat Boards have submitted their proposals. Many of them have substantial funds at their disposal. There are active and energetic members in the Boards who are willing and capable of undertaking social responsibilities. The works suggested by them were practically in all cases just the works that have been decided upon by the Project Administration. Hence there was no question of changing or altering the programme of the project administration. Probably there are a few more works to be added which could be usefully done. But unfortunately the Local Boards department has not been as active as one could expect them to be. For every item of contribution previous sanction of the Inspector of Local Boards will have to be obtained. Any request for sanction from the Local Boards is not promptly dealt with. It takes months before a reply could be got and often times the reply will merely point out certain defects in the wording of the resolution or that the Panchayat Board in question will be told that their resolution is not in accordance with some rule or bye-law as the case may be. There is the old type red-tape, rigmarole method of approach. In fact in this connection I personally went and met the Inspector of Local Boards Madras in the presence of the Hon'ble Minister for Public Health and the Director of community projects. The Inspector of Local Boards feels that the existing rules and bye-laws do not permit him to take quick decisions. Moreover, before any work recommended by a Panchayat Board could be sanctioned normally it will have to be examined and approved by the Highways or the Public Works Department. Both these departments are over worked and it takes months, if not years, before they are able to examine the proposal and give their approval of suggestion. I know of cases where recommendations by Panchayat Boards are pending examination for over 5 years. To obviate these difficulties I suggested in my letters to the Inspector of Local Boards and to the Director of community projects that the works to be taken up by the Local Boards conjointly with the community project could be examined and approved by the Engineering staff working under the community projects. The Panchayat Conference above referred to also resolved that the Inspector

of Local Boards should examine and decide all proposals emanating from Panchayat Boards within a month from the date of the resolution. I do know that the Madras Govt. has passed certain orders with a view to remove difficulties. But still the desired effect has not been achieved. A more thorough examination of the working of the Local Boards department and to bring it in harmony with the project is immediately necessary.

b Another difficulty we are finding is that under the existing rules no Panchayat Board could take up any work costing over Rs. 200/- by itself for execution. They should necessarily call for a tender and give it to a Contractor. This has created certain difficulties. It is no doubt true that this rule is salutory in its effect in normal times and it is a reasonable check on any misuse of the money by thePanchayat Board or its officers. But if our desire is to avail ourselves of the public contribution either in the shape of money or free labour, then this method completely rules out that possibility. No person will give a contribution either in cash or free labour to a Contractor. It must necessarily to a public body. It must not be forgotten that the works when they are executed are under the direction and close scrutiny of the Project administration staff. Hence it is desirable to relax this rule during the working of the project. In short, I should like to associate the Panchayat Boards at all stages of the activities of the project to say, in the planning stage, in the financing stage and in the execution stage. This is the only method of creating a social fervour and releasing unprecedented social enthusiasm.

7 I should also like to coordinate and correlate the activities of the District Boards and the Project administration. The District Boards in this State have their own post-war plans but most of them have been safely shelved for want of finance. Almost every District Board is in a state of financial collapse. They are not in a position to run their day to day administration much less give any serious thought to future development. In a district like ours, where communication plays the most important part, a rural road or a connecting road becomes meaningless unless we have the main artery. The entire district is interspersed by several big and small rivers. The bridging of these rivers has been a great problem and several parts of the country are inaccessible during the rainy season which lasts normally 6 months in a year, the district having a rainfall between 150 to 200 inches per year. The topography of the country does not lend itself for any active developmental activity unless we meet and solve satisfactorily our communication problem. The malnad, the proverbial granary of the district in the past, is today lying waste being the hot-bed of disease and devastation. I would invite your attention to the Ramanathan Committee Report on this subject. In those areas there is a perennial supply of water, good ground ready for cultivation, It is rich in forest and minerals. But today there are very few persons residing in those areas and there has been a continual migration from that area to the coast. You will find from the Ramanathan Committee Report and from other government papers that we can easily

P.T.O.

have over lakh of acres of fertile land for immediate cultivation, if only we could set right the communication and make that place worth-while for rehabilitation. The post-war development scheme provided for this much-needed amenity. The District Board of South Kanara had its own plans. But neither of them are being implemented for want of finance. Hence the District Project Advisory Committee suggested that a portion of the funds earmarked for irrigation could be diverted for communication in this district and we could bridge at least a few of the important rivers and restore communications to a satisfactory state. It is not our idea to take up the big bridges, which are likely to take away a large portion of our funds. But unfortunately the State Govt. has been insisting that no District Board work could be taken up by the community project unless the District Board makes a substantial contribution. The District Board ~~xxxx~~ in its turn seems to have received contrary orders from the Inspector of Local Boards. It was suggested to the Govt. that they could give a small loan to the District Board earmarking it for contribution for works which have been planned for and approved by the District Board but which the community project is willing to take up for execution. This suggestion has not yet found favour with the Govt..
I may emphasise that unless we solve this rural communication problem in this district the project cannot make any appreciable headway. Our all other problems are subsidiary. In fact I ~~have urged at the time of~~ out of the 21 lakhs of rupees that are earmarked for irrigation we have not been able to spend a single pie yet. The peculiar features of the district are such that the loan system has not commended itself to the public. All that we may be able to do is to supply a few pump sets. To solve our communication problem is to solve our irrigation problem to some extent.

may bring it to your notice that

8. Even as regards the other departments a better coordination is desirable and necessary . I shall discuss these aspects with you personally when I come over to Delhi.

9. I have no doubts that by and large we are on right lines. The country is tackling a stupendous socio-economic problem. As such constant review and readjustment is inevitable. We are glad that the Planning Commission istaking an overall view and approaching the problem with wisdom, courage and confidence.

I remain,
Yours sincerely,

sd/-

(K.S. HEGDE)

No. CTA/200(92)/53

COMMUNITY PROJECTS ADMINISTRATION
PLANNING COMMISSION
NEW DELHI

November 27, 1953.

ACCOUNTS & SPECIAL OFFICER
(COMMUNITY PROJECTS.)
30 NOV 1953
AGRICULTURE (C. P.) DEPT.
MADRAS

Shri Ra[illegible]achandran, **31384**

Will you please refer to Shri Goswami's D.O. letter No. CTA/200(92)/53 dated October 20, 1953, forwarding a letter dated October 9, 1953 from Shri Hedge. We shall be grateful if you will kindly send us your comments at an early date.

Pl put up file ur 30.11.53

Yours sincerely,

Raganathan

(R. JAGANNATHAN)

Shri T.S. Ramachandran, I.C.S.,
Director of Community Projects,
and ex-officio Secy. to the Govt.,
of Madras, Public (C.P.) Deptt.,
M A D R A S - 9

DIRECTOR OF COMMUNITY PROJECTS AND SECRETARY TO GOVT.
20 NOV 1953

A.S. (C.P)
I see there is room for complaint in the C.P area in South Kanara, this omission must be rectified. This must be examined / expeditiously

K. S. HEGDE, M.A., B.L.
Advocate & Member Council of States, Mangalore.

Camp: Madras.
1st December, 1953.

ACCOUNTS & SPECIAL OFFICER (COMMUNITY PROJECTS)
1 DEC 1953
AGRICULTURE (C. P.) DEPT. MADRAS

31587

Dear Sri Bhaktavatsalam,

I am herewith sending the note on the Community Projects as desired by you.

With best wishes,

Yours sincerely,

K. S. Hegde.

1/12

Sri M. Bhaktavatsalam, M.L.C.,
Minister for Agriculture,
Fort St. George.

COMMUNITY PROJECTS.

In continuation of my discussion with you yesterday and as desired by you, I am herewith sending the following note for your consideration:-

2. In the working of the Community Projects certain reorganisations are required both in planning and in the execution of the work.

3. Planning:- At present, the proposals emanate from the administration; they are examined, assessed and estimated by the technical department working under the Community Project. Then the proposals along with the budgets are sent to Headquarters at Madras. Then these proposals are again sent to the concerned departments who again get them examined by their local officials. Hence there is considerable duplication of work and consequent delay. The draft outline envisages that most of the decisions should be taken by the local officers and the local committees. Most of the works taken up are of local importance and are of very small nature. To excite local enthusiasm, it is necessary to have the same executed expeditiously. The Project administration has good technical staff working unde them. Hence, it would be sufficient if the technical side of many of the schemes are examined by those staff and the administrative sanction given by the Project Officer or the Collector. All schemes where the Government contribution is not more than Rs.5000/- should be permitted to be technically examined by the technical men working unde the Community Project and administrative sanction being given either by the P.O. or the Collector. Major schemes may be dealt with as they are being done now.

4 Execution:- At present the execution is done by the Project staff itself either directly or through contractors. It is true they have succeeded to a large extent. There has been considerable public support. But the momentum could be substantially increased and the output raised if the Panchayat Boards are drawn into the picture. At present most of the important villages are having their own Panchayat Board. There are active and energetic young men who are either members or presidents of panchayat boards. Several of the panchayat boards have substantial funds of their own. They could be associated both at the planning stage and at the execution stage. The panchayat boards themselves could be requested to submit proposals; they may also be asked to contribute for the work. In many cases, they could be entrusted with the execution of the work. They will be able to get considerable free labour which they will be able to mobilise due their local influence. At present there are difficulties because of administrative orders. These orders may be suitably amended and the Local Boards Department requested for expediting administrative sanctions. At present the Panchayat Board cannot execute any work costing over Rs.200/-. This order will have to be modified. It is also necessary now to get the technical sanction of the concerned Department and administrative sanction of the I.L.B. before a Panchayat Board could take up any work or contribute to the same. For works to be taken up in co-operation with the Community Project separate technical sanction may not be necessary as the matter is examined by the technical staff of the Project. Even administrative sanction may be easily granted if the finance of the Board justify it.

5 District Boards and the Project:- At present Project administration cannot take up any District

Board work unless the District Board in question gives a contribution for the same. The financial position of the District Boards are far from satisfactory and they are not in a position to make the contribution in question. But in many cases, these works are more important and are closely connected with local works proposed. Especially in be matter of communication a village road becomes meaningless without the satisfactory existence of the main road. As such, the administrative orders may have to be changed permitting the Project administration to take up District Board work in suitable instances even without any contribution from them. Or alternatively, the Government may be pleased to grant a special loan of a lakh of rupees to each of the District Boards having Community Projects working within their jurisdiction This may be earmarked for contribution to the works taken up in co-operation with the Community Projects

Change in the basic plan:- Peculiar local conditions necessitate certain change in the basic plan. For example, in South Konara district, a sum of Rs.20.25 lakhs having allocated for irrigation and a sum of Rs.10 lakhs and odd for communication, conditions in the district are such that communication is more important than irrigation. As such priority may have to be given for communication. A recommendation to this effect had been submitted by the local Executive Committee. These changes suited to the local needs and requirements ought to be made if the scheme is to be successful.

AGRICULTURE (C.P.III) DEPTT.

EXPRESS TELEGRAM NO.3000/- AGRI.C.P.III/53-1 d/8 12 53

Kumari Visalakshi
~~Srimathi~~ Soundaram

C/O Director,
Agricultural Institute,
Allahabad.

CONFERENCE OF ~~THE~~ Projectors and CHIEF
SOCIAL EDUCATION ORGANISERS
PROPOSED TO BE HELD
ON EIGHTEENTH INSTANT [at] Madras
AAA ~~PLEASE~~ WIRE
WHETHER YOU WILL REACH
MADRAS IN TIME AAA

COMJET

P.C. to go.

INVEST WISELY
Buy NATIONAL SAVINGS CERTIFICATES

INDIAN POSTS AND TELEGRAPHS DEPARTMENT

32506

ACCOUNTS & FINANCE OFFICER (COMMUNITY PROJECTS)
10 DEC 1953
AGRICULTURE (NO. P.) DEPT.
MADRAS

Class
Prefix ..... Code.....

No.

C.

Recd. from.....
By.....

Sent at.....
To.....
By.....

Office stamps
9 DEC 53

Handed in at (Office of Origin)	Date	Hour	Minute	Service Instructions	Words
Cancelled	7	13	40	D	12

To Conyest nis ny

Recd. here at 20 H. [illegible] M.

yourtel Kanwej 15th
arriving madras 17th
evening =
Sokundaram -

N. B.—The name of the Sender, if telegraphed, should be written [illegible] separated from the text.

Navabharat Printers & Traders Madras-1—[illegible] Bks. 55,000—[illegible] 8-53

00258

Tues
9.12.53
9 pm
At S.D

VE

We can call for the meeting on the 18th. As at the hour, we must take care to see that it does not clash with the Assembly session from 11a

10.12.53

Draft I

3 Drafts.

Immediate

DC is DO's
Show 80 to DO.

2
11/12
1.15 PM

AGRICULTURE (C.P.III) DEPTT. 23

D.O.No. 30001 Agri.C.P.III/53- 2 d/ 11 12/53

Sub: Community Projects - Conference of Project Executive Officers and Chief Social Education Organisers.

***

( )

It ~~has been~~ is proposed to hold a Conference of the P.E.Os. and Chief Social Education Organizers at ~~11 A.M.~~ 4 pm on the 18th December 1953 in the Committee Room at the Secretariat/ Fort St George. I am to request you to attend the Conference.

The agenda for the Conference is enclosed.

2.
12/12/53

Y.S.

11.12.53

10/12/53.

To the P.E.Os.
To the Chief Social Education Organisers.
(will be addressed by name)
Copy to C.P. Sections.

Agenda

AGENDA FOR THE CONFERENCE OF THE PROJECT EXECUTIVE OFFICERS AND CHIEF SOCIAL EDUCATION ORGANISERS TO BE HELD AT 11 A.M. ON THF 18TH DECEMBER, 1953.

---

1) Steps to be taken to achieve spectacular results in the shortest time possible.

2) Functions of the Social Education Organisers in the Community Project Areas.

*** 10/12/53

II Draft

Draft II

U.O.Note No.30001/Agri.C.P.III/53- 3 d/ 11 12/53

Sub: Community Projects - Conference of P.E.Os. and Chief Social Education Organisers on the 18th December 1953.

***

It ~~has been~~ is proposed to hold a conference of the P.E.Os. and Chief Social Education Organisers at ~~11 A.M.~~ 4 pm on the 18th December 1953 in the Committee Room at the Secretariat, Fort St. George, Madras. Public

P.t.o.

24

(O.P.II) may be requested to place the Committee Room at the disposal of this Deptt. on that date.

3. 10/12/53. 11.12.53

To Public (O.P.II)

11/12

Draft III

III Draft:

U.O. Note No. 30001 Agri.C.P.III/53-4 d/ 11 12/53

Sub: Community Projects - Conference of P.E.Os. and Chief Social Education Organisers on the 18th December 1953.

It has been proposed to hold a conference of the P.E.Os. and Chief Social Education Organisers at ~~11 A.M.~~ 4 p.m. on the 18th December 1953 in the Committee Room at the Secretariat, Fort St. George, Madras. Legislature Secretariat may be requested to arrange to deputе two reporters to attend the Conference for taking down notes on the discussions.

3. 10/12/53. 11.12.53

To the Leg. Sectt.

11/12

AGRICULTURE (C.P.TII) DEPTT.

Express Telegram No.3 5001 Agri.C.P.TII/53-5 dt 11/12/53

Kumari Visalakshi
Srimathi Soundaram

C/O Director
Agricultural Institute,
ALLAHABAD.

CONFERENCE [OF] PROJECTOFS AND
CHIEF SOCIAL EDUCATION ORGANISERS
FIXED [AT] ~~4 P.M.~~ 16 hours ON
[THE] EIGHTEENTH INSTANT
(AT) SECRETARIAT [MADRAS]
AAA PLEASE ATTEND (THE)
[CONFERENCE]

COMJET

P.C. to go.

Dy. Dir. Agri. C.P.

Ag. Asso.

with ref to oral orders of Asso a draft tlgm is submitted above for approval.

Dy. Dir. Agri. C.P.

D.O. No. Proj-Dy.No.6648 COMMUNITY PROJECTS ADMINISTRATION
PLANNING COMMISSION
NEW DELHI

33017

ACCOUNTS & SPECIAL OFFICER (COMMUNITY PROJECTS)
15 DEC 1953
AGRICULTURE (C. P.) DEPT. MADRAS

Dated December 11, 1953.
13

Dear Shri Ramachandran,

I am enclosing herewith a copy of a note which was handed over by Shri Hegde, M.P., to Shri V.T.Krishnamachari. I shall be grateful if you will kindly look into the various points raised in the note and let us know your reactions.

2. Incidentally, Shri Hegde mentioned that delays were still occuring and were dampening enthusiasm. The people in the Project Area are said to have constructed more than a hundred miles of the road but the Project Administration have not completed one culvert. I shall be grateful for your early comments.

Yours sincerely,

(U.L.Goswami)

Pl put up draft reply by 17.12.53
15/12

Shri T.S.Ramachandran, I.C.S.,
Director of Community Projects,
& Secretary to Government,
Agriculture (CP) Department,
Fort St.George,
MADRAS-9.

29

Community Projects.

In continuation of my discussion with you yesterday and as desired by you, I am herewith sending the following note for your consideration:-

In the working of the Community Projects certain reorganisation are required both in planning and in the execution of the work.

Planning:- At present, the proposals emanate from the administration; they are examined, assessed and estimated by the technical department working under the Community project. Then the proposals along with the budgets are sent to Head-quarters at Madras. Then these proposals are again sent to the concerned departments who again get them examined by their local officials. Hence there is considerable duplication of work and consequent delay. The draft outline envisages that most of the decisions should be taken by the local officers and the local committees. Most of the works taken up are of local importance and are of very small nature. To excite local enthusiamm, it is necessary to have the same executed expeditiously. The project administration has good technical staff working under them. Hence, it would be sufficient if the technical side of many of the shhemes are examined by those staff and the administrative sanction given by the Project Officers or the collector. All schmes where the Government contribution is not more than Rs. 5000/- should be permitted to be technically examined by the technical men working under the Community Project and administrative sanction being given either by the P.O. or the collector. Major schemes may be dealt with as they are being done now.

Exection:- At present the execution is done by the Project staff itself either directly or through contractors. It is true they have succeeded to a large extent. There has been considerable public support. But the momentum could be substantially increased and the output raised if the panchayat Boards are drawn into the picture. At present most of the important villages are having their -

own panchayat Board. There are active and energetic young men who are either members or presidents of panchayat boards. Several of the Panchayat boards have substantial funds of their own. They could be associated both at the planning stage and at the execution stage. The panchayat boards themselves could be requested to submit proposals; they may also be asked to contribute for the work. In many cases they could be entrusted with the execution of the work. They will be able to mobilise due their local influence. At present there are difficulties because of administrative orders. These orders may be suitably amended and the local Boards Department requested for expediting administrative sanctions. At present the panchayat Board cannot execute any work costing over Rs.200/- This order will have to be modified. It is also necessary now to get the technical sanction of the concerned Department and administrative sanction of the I.L.B. before a panchayat Board could take up any work or contribute to the same. For works to be taken up in co-operation with the Community Project separate technical sanction may not be necessary as the matter is examined by the technical staff of the project. Even administrative sanction may be easily granted if the finance of the justify it.

District Boards and the Project:- At present project administrat cannot take up any District Board work - unless the District - Board in question gives a contribution for the same. The financial position of the District Boards are far from satisfactory and they are not in a position to make the contribution in question But in many cases, these works are more important and are closely connected with local works proposed. Expecially in the matter of communication a village road becomes meaningless without the satisfactory existence of the main road. As such, the administrative orders may have to be changed permitting the project administration to take up District Board work in suitable instances even without any contribution from them. Or alternatively, the Government may be pleased to grant a special loan of-

a lakh of rupees to each of the District Boards having community Projects working within their jurisdiction. This may be earmarked for contribution to the works taken up in co-operation with the Community Projects.

Change in the basic plan: Peculiar local conditions necessitate certain change in the basic plan. For example, in South Kanara district, a sum of Rs.20.25 lakhs having allocated for irrigation and a sum of Rs.10 lakhs and odd for communication, conditions in the district are such that communication is more important than irrigation. As such priority may have to be given for communication A recommendation to this effect had been submitted by the local executive committee. These changes suited to the local needs and requirements ought to be made if the scheme is to be successful.

33088

35

ACCOUNTS & STATIONERY OFFICER,
(COMMUNICATIONS BRANCH)
15 DEC 1953
AGRICULTURE (S) DEPT.
MADRAS

U.O.NOTE NO.10139/53-1 M.L. dated 14th December 1953.

As the Assembly is meeting on 18-12-1953, the Agriculture Department may be informed that the services of the Reporters will not be available for the Conference of Project Executive Officers and Chief Social Education Organizers on that date.

R.V. KRISHNA AYYAR,
Secretary to the State Legislature.

To

The Agriculture Department.

Forwarded/By Order

Submitted for perusal in Typical. Does personal clerk of Yr wish to attend this Conf. May take leave if so. Chief Reporter.

PK/14-12.

33341

Government of Madras

Chief Secretariat (O.P.III)

U.O.Note No.5065 B/53-1, dated the 14th December 1953.

ACCOUNTS & AUDIT OFFICER (COMMUNITY PROJECTS) 17 DEC 1953 AGRICULTURE DEPT. MADRAS

Sub:- Buildings - Secretariat, Fort St. George - Committee room - Allotment.

Ref:- U.O.Note No.30001/Agri.C.P.III/53-3, dated 11-12-'53.

The Committee room on the ground floor of the Secretariat buildings will be made available to the Agriculture (Community Projects) department at 4 P.M. on 18-12-'53 for holding a conference of the Project Executive Officers and Chief Social Education Organisers.

S. Subrahmanyam,
Assistant Secretary to Government.

To the Agriculture (Community Projects) Department.

Copy to the Supervisor, Secretariat buildings.

Forwarded/By Order

Superintendent.

pk.15.12.

P.T.O.

Agr. (C-P&W) Dept

To D.S.

Submitted. No action is called for on this. May be lodged.

N.M.
19/12/53

317

CONFIDENTIAL.

32454

AGRICULTURE (COMMUNITY PROJECTS) DEPARTMENT
*****

D.O.No.32283-C.P.(I)/53-1.

Fort St.George, Madras-9
Dated the 8th December 1953.

My dear

It has been expressed in some quarters that even after the expiry of one year and odd since the commencement of the project works nothing spectacular has been produced in the Community Project Areas. It is realised that during the coming months atleast, the leeway should be made good. All steps will be taken to sanction any proposals which will be in furtherance of the object in view provided the general directive from Community Projects Administration is not contravened and the general overall programme is not affected in the matter of targets fixed.

A conference of Project Executive Officers and Chief Social Education Organisers is proposed to be held on the 18th instant at Madras and you may get such proposals as you consider feasible when you go over here. If you can you may send them to me in advance so that they can be examined and discussed at the conference.

Yours sincerely,

Sd/- x x

(N.V.SUGAVANAM)

To Sri M.G.Balasubramanian, I.A.S.,
Project Executive Officer, Palghat.

To Srimathi (Dr) Soundaram Ramachandran, M.B.,B.S., M.L.A.,
Project Executive Officer, Gandhigram.

To Sri N.Krishnaswamy, B.A.,B.L.,
Project Executive Officer, Erode.

To ~~xhx~~ Sri H.Narasimha, B.A.,
Project Executive Officer, Mangalore.

Copy to Agricultur (C.P)-II and III Sections.

Forwarded/By Order.

PW/8.12.

Superintendent.

8/12

Agri (CD) III Deptt

May be lodged

D
9/12/53

4)

AGRICULTURE (C.P.III) DEPTT.

D.O.No. 3000 Agri.C.P.III/53-7 d/ 3/5/1954

( )

Sub: Community Projects - Implementation of the Community Project Programme in the South Kanara District.

****

~~Will you~~ Please refer to your D.O. letters No.CPA/200(92)/53 dated the 20th October 1953 and D.O.No.Proj.Dy.No.6648 dated 11/13th December 1953 regarding the notes of Sri K.S. Hegde handed over to Sri V.T. Krishnamachari. Sri Hegde has brought out prominently the following points in his notes:

1) Delay on the part of the Officials of the Local Administration Department to accord sanction to enable Panchayat Boards to carry out works.

2) Difficulty in executing works by the Panchayat Boards costing over Rs.200/-

3) Integration of Post-war Development and Community Project Plans.

4) Delegation of enhanced powers of sanction to Project Personnel in respect of works.

5) Importance of Communications in the South Kanara area.

2. The Govt. have carefully examined the points referred to above and offer the following remarks:

(1) Item 1 above:

In certain Community Project Areas such as South Kanara and Palghat, the local panchayats have come forward to carry out community project works on contribution basis. In respect of such works, the administrative sanction is immediately

P.T.O.

given by the Director of Community Projects or Project Executive Officer or the Collectors as the case may be and the Panchayats are advised to apply to the Inspector of Municipal Councils and Local Boards to ~~get~~ obtain his sanction for ~~incurring ex-~~ incurring their quota of expenditure by way of contribution to such works. Instructions have already been issued to the Inspector of Municipal Councils and Local Boards to ~~the effect that he should~~ see that the financially sound Panchayats sanction contributions for such works without ~~any~~ delay. In specific cases where delay is observed the Govt. take up the matter with the Inspr: and see that the sanction is expedited. At a recent conference of the P.E.Os. it has been suggested that the Collectors of Community Project Districts should be empowered to inspect the Panchavats and authorise them to sanction contributions for Community Project Works. The above suggestion is separately under ~~the~~ consideration of the State Government.

- Hl. 2 q. (x
Memo No 27571 Agl
Cpn 153-
17 11 53

Papers not received

Item 2 above:

So far as Community Projects are concerned the procedure is that all schemes which do not call for a high degree of technical skill are entrusted to the beneficiaries themselves including Panchayat Boards for execution. The Govt. in the Health, Education and Local Administration Deptt. have already indicated that ordinarily tenders for execution are dispensed with in ~~view~~ cases of urgency or special reasons where exist, and that the Inspector is competent to permit the Boards to dispense with tenders in any particular case or class of cases. Community Projects works are always considered as the very urgent and

Papers not received

p.t.o.

this rule will not operate against the speedy implementation of such works. The Govt. in the H.E.I.A. Deptt. are however being requested to issue specific instructions to the ~~direction~~ Inspector of Municipal Council and Local Boards in this regard. It may also be pointed out in this connection that the Community Projects Engineering Personnel is always readily available to draw up estimates, accord technical sanction and assist in getting the works done expeditiously by the Panchayat Boards under their close supervision.

(iii) Item 3 above:

Sri Hegde complains that the C.P. Administration does not take up any District Board work without contribution from the Board. Implementation of the Post-war Road Dev. Plans is the concern of the Dt. Boards who are expected to maintain in good state of repair~~ing~~ the existing main roads and village roads with the aid of grants sanctioned by the State Government for thism purpose. In view of the very limited allotments made by the State Govt. to the Dt. Boards on account of financial difficulties the Boards were oblised to slow down the works in progress during 1952-53. Unless more substantial grants are placed at their disposal it may not be possible for them to implement fully the post-war schemes. So far as road works under the C.P. Areas are concerned. provision is made for one culvert and 2 miles of kutcha road for a village unit. The Road Development Plan for a rural Communi Project provides for an expenditure of only Rs.11.5 lakhs and it is not possible to undertake post-war Road Dev. Works from these funds.

Papers not put up

Papers not put up

44

The suggestion of Sri K.S. Hegde that the allotment under 'Irrigation' may be diverted to 'communications' is not practicable . The provision under 'irrigation' is a loanable item whereas 'communication' is a non-loanable item and the diversion from the former to the latter is not permissible. The suggestion of the Member for a special loan of Rs.1 lakh to each of the Dt. Boards in the C.P. Districts from the State Govt. Funds is being remitted to the H.E.L.A. Deptt. for consideration.

2

Item 4 above:

Based on the recommendation of the First Development Commissioners' Conference held in New Delhi the D.C.P., District Collectors and the P.E.Os. have been delegated with administrative and financial powers to sanction Project Works up to Rs.25,000/- Rs.10,000/- and Rs.2000/- respectively. The Asst. Engineers in the Project Areas have also been invested with powers of technical sanction to the extent of Rs.5000/- in the case of works designed on standard plans and Rs.3000/- in the case of works not based on standard plans. From the actual working of the Project, it has been seen that the powers now exercised by the Community Project Officers are adequate to achieve the speedy implementation of the Programme. The Govt. have however proposed to enhance the powers of the P.F.Os. from Rs.2000/- to Rs.5,000/-. to guarantee speedier execution.

Item 5 above:

This Govt. have already made a provision of Rs.12.86 lakhs for 'Communications' against the ceiling limit of Rs.11.51akhs fixed by the C.P.A. keeping in view of the importance of

p.t.o.

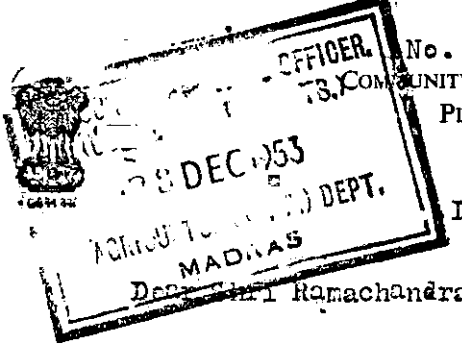
communications ~~with~~ in the South Kanara Project Area. What all savings are available under non-loanable item will be ~~delivered~~ diverted to this item after obtaining the approval of the C.P.A.

3. I am also to say that it is ~~surprising to note~~ not clear how Sri Hegde has ~~made out~~ represented to you that not even a culvert has been completed by the Project Administration when 18 culverts have been completed in the South Kanara Project and 41 culverts are nearing completion.

4. You will see from what has been stated above that the notes of Sri Hegde do not reveal anything serious that should have been done but has not been done. I may assure you that we are taking all possible steps to see that the Community Projects Programme is pushed through with the utmost expedition and with ~~even dangerous~~ a reasonable degree of relaxation of conventional safeguards.

Y.S.

Sri U.L.Goswami, ICS,
Secy.,
C.P.A.,
Planning Commission
New Delhi.



No. CPA/200(92)/53.

COMMUNITY PROJECTS ADMINISTRATION
PLANNING COMMISSION
NEW DELHI

December 23, 1953.

35269
29/12/53

Dear Shri Ramachandran,

Please refer to Shri Goswami's D.O. letter No. CPA/200(92)/53 of 20th October, 1953 forwarding a letter from Shri Hegde and subsequent D.O. reminder of even number dated 27th November, 1953. We shall be grateful if you will kindly send your comments at an early date.

Yours sincerely,

R. Jagannathan

(R. JAGANNATHAN)

Shri T.S. Ramachandran, I.C.S.,
Director of Community Projects,
and ex-officio Secy. to the Govt.,
of Madras, Public (C.P.) Deptt.,
M A D R A S - 9.

Agri (C&W) Deptt

To DS

Submitted for perusal of Mark. A reply has already been sent to the C.P.A in this regard and that the main file has been sent to HE&C.A Deptt with reference to their portion. The receipt of the file may be awaited till 20.1.54.

D
11/1/54

DD to file
main file returned

3

AGRICULTURE (C.P.III) DEPTT.

Memo.No.3000/ Agri.C.P.III/53-9 d/22/2/54

Sub: Community Projects - Execution of Community Project Works by the Panchayat Boards.

***

It has been brought to the notice of Government that under an existing rule the Panchayats are not allowed to execute Community Project works themselves without calling for tenders and that this rule operates against the speedy implementation of the Community Projects Programme in the Project Areas. The attention of the Inspector of Municipal Councils and Local Boards is invited to the Rule No.11 of the rules relating to invitation and acceptance of tenders for Panchayat Works referred to in G.O. Ms.No.677 dated 2-4-52 and he is requested to permit the Panchayats to dispense with tenders in the execution of Community Project Works by them.

20/2/54

To the Inspector of Municipal Councils & Local Boards.
Copy to the P.E.Os.
Copy to B.D.Os.
Copy to the Collectors concerned with the C.P. Scheme.
Copy to the R.D.Os.
Copy to H.E.L.A. Deptt.
Copy to CP Sections

44602/54

AGRICULTURE (C.P.) DEPTT.

Sub: Community Projects - South Kanara Dt. - Implementation of the Programme - Suggestions of Sri K.S. Hegde, Member, Council of States.

***

Sri Hegde has written to Sri V.T. Krishnamachari a long note on the working of the C.P. Scheme in his district making certain suggestions and the C.P.A. have forwarded it to this Govt. for comments. The note will be found at pp.3-9 c.f. Sri Hegde has also embodied them in his note to Minister (Agriculture) vide pp.15-17 c.f. Please see the minutes of the Minister at p.15 c.f.

The points raised by Sri Hegde call for the following comments:-

1) Want of Coordination between Panchayat Boards and Community Projects.

Sri Hegde has dilated on his idea as to how the programme should be drafted in close cooperation with the local bodies. He admits that most of the Members of these bodies are not quite educated and well versed with rules and regulations and that they require close coaching by the officers of the L.A. Department both for Planning and for Execution.

So far as the drawing up of the C.P. Schemes is concerned, the preliminary surveys of the Areas were undertaken by special staff and the Project Officers draw up general overall plans after ascertaining the felt needs of the people as desired by the C.P.A., New Delhi, placed them before the respective Project Advisory Committees and after their approval, obtained the consent of the D.C.P. to adopt them. The Advisory Committees consist of all M.Ps., Members

P.t.o.

of the Local Legislature, District Board Presidents and members, representatives of other non-officials, district heads of Dev. Departments and the Collector as Chairman. In view of the representative character of these Committees it has to be assumed that the plans drawn up are essential and their approval by the Committees requires no further action by any other local bodies. This itself has taken one year and it does not seem advisable to put the clock back by saying that local Panchayats should be consulted at this stage. In the first part of paragraph 5 of his letter at p.5 c.f. - A on p.5 c.f. - he admits that the plans suggested by the conference of the Panchayat Boards in his Dt. are identical with the schemes approved by the Project Administration. Hence no action is called for on this point.

2) <u>Delay on the part of the L.A. Officials to accord sanction to enable Panchayat Boards to carryout works.</u>

Perhaps on account of the obligation to observe statutory rules and orders, the Inspector of Muncipal Councils and Local Boards is not in a position to give his sanction to all the proposals of the Panchayat and Dt. Boards immediately on receipt. But this has not affected the C.P. works in respect of which the Boards have come forward to undertake their execution on a percentage basis. Instructions have already been issued to the Inspector to accord sanction without any delay. He has again been instructed in the Memo. at pp.1-2 c.f. of (X) that sanction should be accorded for payment of contribution by the Panchayats without any procedural delay. In the very small number of cases brought to the notice about delay in granting

sanction by the Inspector, he had been addressed to expedite it and he had so far done his best to avoid delay. There is nothing more to be done. The comments of Sri Hegde will be forwarded to H.E.& L.A. for necessary action in respect of non-Community Project Works.

3) Difficulty in executing works costing over Rs.200/-.

Sri Hegde talks about the rule by which the Panchayat Boards are prohibited from executing themselves works costing more than Rs.200/- and are required to call for tenders and give them to contractors. This is a matter on which H.E.& L.A. should take action and extracts will be sent to that department.

So far as C.P. works are concerned the procedure is that all schemes which do not call for a high degree of technical skill are entrusted to the beneficiaries themselves including Panchayat Boards ~~also~~ for execution. The former L.A. Deptt. have indicated on a previous occasion that ordinarily tenders for execution are dispensed with in view of urgency or special reasons and that the Inspector is competent to permit the Boards to dispense with this obligation. C.P. works are always special and the rule will not operate against speedy implementation. H.E.& L.A. may issue necessary directions in this regard to the Inspector. As already pointed out in the case of minutes of discussion held by M.(Agri.) in the Lower Bhavani Project Area, there are a good number of instances both in South Kanara and Palghat Areas where local panchayats

P.t.o.

have been entrusted with the execution of C.P. Schemes which they have undertaken on contribution basis. The C.P. Engineering personnel is available to draw up estimates, accord technical sanction and assist in getting the works done expeditiously by the Panchayat Boards under this close supervision. There is no room for complaint or delay on this ground.

4). Integration of Post-war Development and C.P. Plans.

Sri Hegde complains that C.P.Administration does not take up any Dt. Board work without contribution from the Board. As stated by him there is the proverbial cry of want of finance from every Board. The C.P. schemes are meant to be complementary to the State ~~and other~~ Plans and the allocation of funds has been done by C.P.A., New Delhi with reference to this basis. In spite of the restrictions, this Govt. have allocated more funds to communications in South Kanara Area in view of its topography. (Now that provided for in the Draft Outline)

The suggestion that the allotment under 'irrigation' (Rs.20.25 lakhs) may be diverted to 'communications' is not practicable. The provision under 'irrigation' is a loanable item whereas 'communications' is a non-loanable one. Diversion from the former to the latter is not permissible.

+ para 6 on p.17 of

5) Delegation of enhanced powers of sanction to Project personnel.

Under the existing delegation, the following officers are empowered to accord sanction for works without reference to Govt.

a) P.E.O. Rs.2000/-

b) Collector of the district. Rs.10000/-

5 on p 3 of (C)

2 on p 2 of (C)

P.t.o.

Para 3 on Note (I)

c) D.C.P. Rs.25000/-

The Project Executive Officer is on the spot and most of the works estimates are small. He ~~does~~ gives sanction to the estimates upto the limit of his powers. Where the limit is exceeded, he addressed and gets the sanction of the Collr. As President of the Project Advisory Committee the Collr. carries enough responsibilities for speedy execution and his powers are high enough to sanction the small number of estimates which are sent to him. Cases beyond the limit of Rs.25,000 are ~~smaller~~ a few, and immediately estimates are received from the P.E.O. after technical scrutiny, they are sanctioned. ~~More expenditure cannot be had as audit has to be satisfied that rules and regulations of financial propriety are not neglected.~~ D.C.P. the above marginal are sufficient to carryout the small schemes of the C.P. Areas with expedition.

The Asst. Engineer in each Project Area is vested with powers to accord technical sanction to estimates for works based on standard specifications upto Rs.5,000/- and up to Rs.3,000/- in the case of those not based on such specifications. Estimates beyond these limits will be rare and will require high technical knowledge and authority. Hence as indicated in another file to be circulated to Minister (Agriculture) the estimates beyond the above limits are got technically sanctioned by the officers of the P.W.D. expeditiously. Nothing is left undone on this side of the question also.

(P)

P.W.S.no 12.477

14-8-53

Separate file

6) Importance of communications in South Kanara.

This has been realised long ago and adequate provision has been made in the overall programme. What all savings are available under non-loanable items will be diverted to

b

to this item in S.Kanara after obtaining the consent of the C.P.A.

From a reading of the letter and note of Sri Hagde it is observed that he is only reiterating many things which he had previously represented and which had been examined and acted upon.

After circulation a reply to the C.P.A. will be submitted for approval, w.r.t. this letter at p/c

C. Hegde
4/12/57

2. C.P (M.A)

4-12-53 X X X ~~D.P.~~ X

The letter and the note of Sri Hegde do not reveal anything serious that should have been done but has not been done. There are new suggestions relating to ~~the~~ the enhancement of the powers of village panchayats and to sanction loans to District Boards to take up their works in the C.P. areas. As already noted above, the C.P. schemes are only complementary to the State plans. The I.L.B. has been requested for a second time to avoid procedural delay. In any case, the suggestions of Sri Hegde will be communicated to M.E.L.A and to the P.E.O ~~particularly~~ Mangalore for examination in greater detail the possibility of taking up more of "communications" works, which are likely to have a favourable effect on improving

P 1-2 (X)

P 3-a & A

3000 CP 57.

irrigation facilities. The gentleman himself has referred to the stupendous nature of the problem that is being tackled and it has to be noted that whatever is necessary and possible is being carried out. A short note on the progress of work in S. Kamara project area up to 30-9-53 is at (1).

5/12/53
7/12/53

N.V. Sankaranarayanan
5.12.53

As the note points out, it is not possible to do more without special orders and modifications and the feasibility of these will be explored.

D.P. 7.12.53
M. (Agriculture)

I have also forwarded certain notes after my discussions in Pollachi-Palayam-Erode. I would like to discuss this in detail with the D.S (CP) sometime after 8th.

M. Bhaktavatsalam
7/12/53

D.S. (C.P.) (Mach...

D.P. 7.12.53

File with D.S.

Ker
7.12.53

8

I have discussed with D.S various aspects. He will take action on the lines suggested by me

Jit Bhalla Jerusalem
8/28/53

Division in the Pol Sec of the U.S. Emb in Nepal (3) Pol Officer in the U.S. Emb of Nepal & Pol Officer in the Emb of Nepal

Arrange for a Conference at 5 P.M. on 15 or 16-(2) Pol Officer in Nepal to attend Conference at Nepal Govt to be held on Govt to be held on Govt

Pol Officer for Nepal

C.P. III - Suspd

Pl issue wire - Show me before despatch Ulr
8.12.53

To A.S.O.

With Ref to oral orders of A.S.O a draft Telgm is submitted herein for approval

Telegram pushed W.V.L. DCP's instructs rgd. Charge of date
8/12/53

8/12/53

8/12/53

Ulr 8.12.53

DS

B

AGRICULTURE (C.P.III) DEPTT.

(Extract of D.S's orders on p.22 c.f.)

A & S.O.

We can call for the meeting on the 18th. As regards the hour, we must take care to see that it does not clash with the Assembly Session hour.

N.V.S.
10-12-53.

To D.S.

Please see the telegram from Srimathi Soundaram on p.21 c.f. and the above extract of D.S's orders thereon. Subject to orders three drafts are subtd. below for approval.

Revenue and Finance may see Draft 1 after issue.

10/12/53

11.12.53

Rev / Fin (ai)

Rev. Dept.

To D.S.

The file has been sent to this Dept for information as the Sub-collector, Palghat, who is also the Project Executive Officer has been asked to attend the conference at the Secretariat at 4 P.M on 18-12-53. The file may be passed on to Fin through Pub.(Spl) who may also see the case.

12.12.53

13/12/53

13/12/53

Pub.(Spl)

Pur/Spl Dept

May be perused and the file passed on to Fin.

15/12/53

15 DEC 1953 95854 FINANCE DEPARTMENT

To D.E.O. Palghat with a copy of the Sub Collector's D.O. Lr. dtd. 10-12-53 for information.

Immediate Tel. from Palghat to Allahabad inquiring whether the 2 C.S.Os. will attend the conference

11/12/53

× Issued as D.O. No. 30001/53-2 dt. 11/12/53

Agri(CP)III
WO 30001/53-6
11/12/53 p.23 c.f.

DEPUTY SECRETARY TO GOVERNMENT 12 DEC 1953 99585 B

Thro B. Spl Rev No 99585/53

Pub(Spl)/no 6036/53-1 13.12.53

DEPUTY SECRETARY TO GOVERNMENT 14 DEC 1953 6036 COMMERCE DEPARTMENT

15/12/53

10

K-1/5

Fin(Coord)

The case may be returned to Agriculture after perusal of notes from portion marked X X X np 6 above.

Dy No. (illegible) m.)
35469

15-12-53

15/12/53

Agri

i-12

i-no 95809 dte 15/12/53

Agri (Cl III) Dept

To DS

D.O

A Draft ~~letter~~ to the Cl. A is submitted ~~Two drafts are submitted~~ below for approval. With reference to para 2 on p 25 cf, it is submitted that it is seen from the Progress Reports on works for Nov' 53, 18 culverts have been completed in the South Kanara Project and 41 culverts are nearing completion.

After issue of ~~the Draft two drafts~~, HELA may see for remarks on the portion with which they are concerned.

(N)

H Gen!
I-3001/53-7
30/12

29/12/53

29/12/53

29/12/53

DCP

J 2
4.1.54

(illegible) 79878

H.E & L.A. (L-5)

Agri (Cl III)
No 3001/53-8
pp 29-33/N

This file deals with the letter dated 9-10-53 pp 3-9 cf, and the note dated 1-12-53 presented by Sri K.S. Hegde, Member, Council of States to Shri V.T. Krishnamachari, which contain suggestions regarding execution of

Community Project works in the South Kanara Dt. Sri Hegde has also sent copies of the note dated 1-12-53 to M.(Agri.) and M.(L.A.) vide pages 13-17 c.f. below and pp.1-5 c.f. in the linked file. M.(L.A.) has minuted in the linked file as follows:-

> Secretary, H.E. L.A. may kindly go through this and give his opinion.

As the note has been examined in detail in this file and as a reply to most of the points raised in the note has also been sent already to the Planning Commission, no separate action is called for in the linked file. Agri.(C.P.) Deptt. may be requested to circulate this file to M.(L.A.) also with reference to his minute referred to above.

2. This file has been sent to this Deptt. for remarks on the points relating to this Department. This Deptt. is concerned with paragraphs 2 and 3 ~~of the note on pp.2-3~~ of the note on pp.2-4 above and sub-paragraphs ~~1, 2 and 3~~ (i) (ii) & (iii) of para 2 on pp.~~41~~-44 c.f. The points dealt with in these paragraphs are noted on below:—

(a) Paragraph 2 on pp.2-3 above and sub-paragraphs (i) & (ii) of ~~the~~ paragraph 2 on pp.41-44 c.f.

Delay on the part of the L.A. officials to accord sanction to enable Panchayat Boards to carry out works.

This Department may agree with the Agri. Deptt. that instructions issued to the Inspector of Ml. Cls. and Local Bds. in the matter of sanction of expenditure on Community Project works are sufficient and that nothing more need be done in the matter. Attention is in this connection solicited to the rules relating to the authorities to accord administrative and technical sanction to works of panchayats and the rules relating to measurement

(b) Paragraph 3 on pp.3-4 above and sub-paragraph (ii) on paragraph 2 on pp.42-43.c.f.

Difficulty in executing works by the Panchayat Boards costing over Rs.200/-

This point refers to the rules relating to the invitation and acceptance of tenders for panchayat works under which a panchayat shall call for tenders in respect of every work which is to be executed on contract and the contract amount of which exceeds Rs.300. Under ~~the said~~ these rules a panchayat may dispense with tenders in the case of all works entrusted to the Highways Deptt. for execution and the Inspector of Ml. Cls. & Local Bds. may for sufficient reasons permit the panchayat to dispense with tenders in any particular case or class of cases or condone the non-observance of the provisions of the tender rules. In view of these provisions there can be no difficulty for panchayats to execute works in urgent cases without calling for tenders. However in view of what is stated at K on p.43 c.f. instructions ~~have been issued~~ to the Inspector of Ml. Cls. & L. Bdss to permit panchayats to execute all Community Project works without inviting tenders.

(c) Sub-paragraph (iii) on pp.43-44 c.f.

Taking up of Dt. Board works under the Community Project scheme.

Agriculture Department have informed the Secy., Planning Commission that the suggestion of Sri Hegde for a special loan of Rs.1 lakh to Dt. Boards in C.P. districts from the State funds has been remitted to this ~~Govt.~~ dept for consideration. Agri. Deptt. may be informed that the proposal of Sri Hegde to give a special loan of Rs.1 lakh

to the Dt. Boards in C.P. districts is not feasible of adoption in view of the unsatisfactory financial position of the Dt. Boards at present and in view of the financial stringency of the State Government.

20/1/54

With these remarks the file may be returned to Agriculture Department.

20.1.54

20.1.54

20/1/54
A.DS

23.1.54

Agri (C.P)

HELA.no 79873/53-5-1

6512

25754

To Ds.

The notes of H E L A Dept from P 10 above may be perused. The Govt in H E L A Dept have decided that the proposal of Sri V.S. Hegde for the grant of a loan of Rs 1 lakh to the District Boards in the Community Project Districts is not feasible of adoption in view of the unsatisfactory financial position of the Dt Boards at present and in view of the financial stringency of the State Govt. They have also requested that this Dept may issue specific instructions to the Inspector of Municipal Councils and Local Boards to permit Panchayats to execute all Community Project works without inviting tenders. It does not appear necessary

ACCOUNTS FIELD SERVICE OFFICER
27 JAN 1954
AGRICULTURE DEPARTMENT

Z above

A

Rem P 13 above

to inform the position Referred to at A on P 14 above to the C.P.A
A draft memo to the Inspector of Municipal Councils and Local Boards is Submitted below for approval.

After issue the Circular will be Circulated by M(LA) through M(A) with a Short Summarising note as desired by the U.E.C.A Dept.

1 & 2 on Bill above

3

18/2/54

20.2.54

Summarising Note 17.

AGRI.(D-I) Dept.

In October 1953 Sri K.S.Hegde, Member of the Council of States, wrote a detailed letter regarding execution of works in the South Kanara project area to the Planning Commission which was forwarded to this Government for remarks. He sent a further note on the Community Project to the Minister for Agriculture. Sri Hegde also sent copies of the note dated 1-12-53 to the Minister for Local Administer on which M.(L.A.) ~~mentioned~~ minutes as follows:

"Secretary Health, Education and Local Administration may kindly go through this and give his opinion".

The letter and the note received from Sri Hegde were already examined in detail on points concerning the C.P. side ~~in detail~~ in the file and orders taken in in circulation vide the note from pp.1-7 above. Health, Education and Local Administration were concerned with 2 points.

1) Delay on the part of the L.A. officials to accord sanction to enable Panchayat Boards to carry out works.

Sri Hegde has stated that before any Panchayat work recommended by a panchayat could be sanctioned normally, it will have to be examined and approved by the Highways or the P.W.Dept. He states that both these Depts. are over-worked and that it takes months, if not years, before they are able to examine the proposal and give their approval or suggestion. No doubt this was the position till the beginning of 1953 when the panchayats had to depend upon the Highways Dept. for preparation of and technical sanction to estimates for panchayat works. The position has since changed. Separate Engineering supervisors have been appointed at the rate of one supervisor for each district except the Nilgiris to attend exclusively to works relating

p.t.o.

to panchayats. The supervisor appointed for the Coimbatore Dt. will look after the works of panchayats relating to the Nilgiris Dt. The supervisors appointed for panchayat works will ordinarily be persons possessing the qualifications prescribed for the post of Asst. Engineer and they will be assisted in bigger districts by overseers. Hereafter there will be no delay in the preparation of estimates for panchayat works and in according technical sanction to such estimates. No further action is called for on this point.

(b). ~~Paragraph 3 on page 3 above and con-~~
~~cerned Circular paragraph on page 3 of~~.

DIFFICULTY IN EXECUTING WORKS BY THE PANCHAYAT BOARDS COSTING OVER RS.200/-

---

This point refers to the rules relating to the invitation and acceptance of tenders for panchayats works under which a panchayat shall call for tenders in respect of every work which is to be executed on contract and the contract amount of which exceeds Rs.300/- Under these rules a panchayat may dispense with tenders in the case of all works entrusted to the Highways Dept. for execution and the Inspector of M.Cls. & Local Boards may for sufficient reasons permit the panchayat to dispense with tenders in any particular case or class of cases or condone the non-observance of the provisions of the tander rules. In view of these provisions, there can be no difficulty for panchatats to execute works in urgent cases without calling for tenders.

However suitable instructions have since been issued to the Inspector of Municipal Councils and Local Boards asking him to permit the Panchayats to dispense

with tenders in the execution of C.P. works by them.

The proposal of Sri Hegde to give a special loan of Rs.1 lakh to the Dt. Boards in C.P.Dts. is not feasible of adoption in view of the unsatisfactory financial position of the Dt. Boards at present and in view of the financial position of the State Government.

This may be circulated to Minister for Local Administration through Minister for Agriculture for information.

4.5.54.

5/5/54

D.S. (R.D.P.)
5.5.54

A.D.S.

There is also a proposal expanding the scope of delegation to Collectors to authorise Panchayats to contribute from their funds amounts for works of local importance in the C.P. and N.T.S. areas and for Local Development Works outside these areas.

7/5/54

M(A)

8/5/54

M(L.A.)

11/5

207

44602-DI/54

Agri. (DI) Depor.

Submitted that no further action is called for in this file. The papers may now be closed as G.O.Rt for future reference.

8/7/54 8.7.54.

12/7/54

G.O.Rt. 1157 dt. 13-7-54

C. Ps. – S. Kandara dt. – Implementation of the programme suggestions of Sri K.S. Hegde, Member, Council of States – Papers send.

8/7/54.

[Issued as G. O. Rt. 1157 Agri. DI/54 dated 13th July 1954]